Jaime de Melo (University of Geneva and Ferdi) Jean-Marc Solleder (University of Geneva)

# THE 2018 OECD GREEN GROWTH SUSTAINABLE DEVELOPMENT FORUM

Inclusive Solutions for the Green Transition 25-27<sup>th</sup> November 2018



## Elusive triple win: Doha (2001)-EGA (2014-?)

• Countries mandated at Doha to negotiate on removing barriers to trade in EGs and ESs

### Expected Triple win:

- Trade: Decrease cost of environmental technologies, stimulate innovation and transfer of technologies; protect resources
- Developing countries: Access to HIC markets for Asian economies + higher-quality EGs on world markets for all developing countries ⇒ Emissions ↓; Environment preserved for all
- Our planet: At global level environment better preserved especially if wide definition of EGs

## Elusive triple win: Doha (2001)-EGA (2014-?)

### The reality of negotiations

• Reduction/elimination of barriers to trade in EGs

But how defined? (...by negotiators) Project, request/offer, list (HS6)  $\Rightarrow$ 18 years of wrangling at Doha/EGA  $\Rightarrow$  Only tariffs on agenda

- NTBs left off agenda
- Env. Services (ESs) not on agenda (though strong complementarity with EGs)
- ⇒ A minima agenda at Doha, APEC, and EGA negotiations (2014-)
- ...and developing countries have not participated in stalled EGA (see next slide)

## Most developing countries are not participating in EGA



source: WTO website

### Evidence

- Countries with strict environmental policies are associated with RCA>1 for EGs.
- Identification via policy changes (e.g. KP). Environmental policies affect trade flows
- RTAs with environmental provisions have better outcomes on emissions
- Emissions gap for GHGs emissions per capita smaller for countries that engage in bilateral trade in EGs
- Lower barriers to trade in EGs expected to lead to increased trade in EGs and to lower per capita GHG emissions

## Conclusion: Removing barriers to trade in EGs and ESs is important

Negotiations outcome: So far wrangling for nearly 20 years

### Successful Negotiations are

- Key to prevent collision of World Trading System and Climate Regime
- Key ingredient for transition to green development path
  - For developing countries, access to EGs to clean up environment
  - For developed countries to lessen carbon footprint by shifting to consumption of goods giving less environmental damage

## This paper:

- Describes barriers to trade on EGs for a sample of 47+EU countries
  - bilateral tariffs data
  - Count measure of NTBs constructed from a comprehensive list of NTMs
  - Presents a new measure of regulatory overlap for NTB measures
- Evidence on the concerns of developing countries that have led to non participation in the negotiations
- Evidence of mercantilism in submission of EG lists
- Estimates on bilateral trade for a sample of 47+EU countries of reduction in tariffs and increase in regulatory overlap

- Two broad types of Environmental Goods (EGs)
  - Goods for environmental management (GEM) or 'end-of-pipe'
  - Environmentally Preferable Products (EPPs)
- overwhelmingly HICs participated at DOHA and EGA negotiations (China and Costa Rica exceptions)
- Countries (or group of countries) adopted list-based approach submitting lists of EG products (mostly GEM):
  - APEC's list (54 mostly GEM products) served as base for EGA negotiations
  - WTO list (411 products) combines all possible submissions (of mostly GEM products) during Doha round
- For counterfactual representativie of developing countries we also use a list of EPP (103 products) compiled by Zugravu-Soilita (2018)

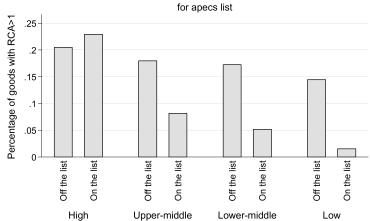
## Environmental services

- Environmental Services have been left out of the current negotiations
- strong complementarities between trade in EGs and trade in ESs in the environmental projects in developing countries
- This is a potential issue for the developing countries who import projects involving EGs and complementary ESs (?)

## Reluctance of developing countries to participate(1)

First, negotiations based on a narrow list of mostly industrial goods (i.e. GEMs) with very low percentage of RCA>1

### Comparison of RCA by income level

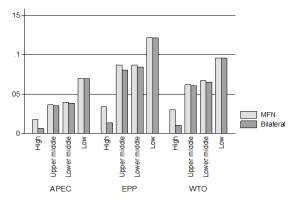


Melo and Solleder

Barrier to trade on EG

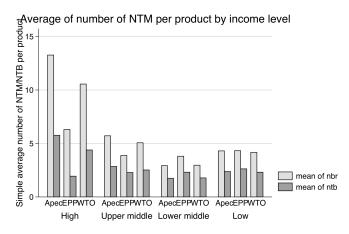
Second, HICs tariffs very low ... HICs also excluded EGs with peak tariffs from their submission lists

 $\Rightarrow$  Mercantilistic behavior by participants (see Balineau and Melo (2013)



## Reluctance of developing countries to participate(3)

.. and, third, NTBs are off the agenda

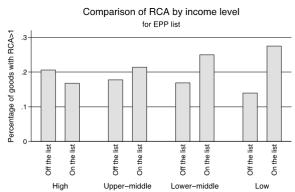


source: Authors

Notes: NTBs (NTMs) in dark (light) gray

## Tilting the list towards Environmentally Preferable Products (EPPS)

would better represent exporting interests of developing countries



source: Authors

- Many EPPs are "like" products that can be differentiated only by labelling
- this could trigger successful discrimination against developing countries' products at the WTO
- Similar issues to those in the Tuna-Dolphin case at WTO

- Developing countries have high barriers to trade in EGs ...
- ... and little production of goods on the current list if only because they have few environmental regulations
- → Liberalization might prevent them to develop such EG industries
  - As emphasized by Wu (2014) and others:
    - with so little at stake in the negotiations
    - low level of tariffs
    - exclusion of NTM
- → Free-riding might be the best option for developing countries

### Model

Motivation

- Standard structural gravity model in cross section
- With an interaction between trade policy variables and EG
- Estimated with PPML

$$X_{ij}^{k} = \alpha_{tariff} \log tariff_{ij}^{k} + \alpha_{tariff-EG} (\log tariff_{ij}^{k}) EG^{k}$$

$$+ \beta_{NTB} \log(RO_{ij}^{k}) + \beta_{NTB-EG} \log(RO_{ij}^{k}) EG^{k}$$

$$+ \gamma Bil_{ij} + \gamma_{i}^{k} \gamma_{j}^{k} + \mu_{ij}^{k}$$

$$(1)$$

• We expect a positive coefficient on regulatory overlap and a negative coefficient on tariffs

### Data

- We use comprehensive bilateral tariffs data provided by ITC
- NTMs are accounted for by using a regulatory overlap measure adapted from Knebel and Peters (2018)

$$RO_{ij} = \frac{\sum_{k=0}^{K} \sum^{M} NTM_{im}^{k} NTM_{jm}^{k}}{\sum_{k=0}^{K} \sum^{M} NTM_{jm}^{k}}$$
(2)

- where i, j index exporter and importers respectively, k index goods and m index of NTBs
- Only NTMs from the "Process" and "Products" categories defined by Ederington and Ruta (2016) are considered as NTBs

### Results

Motivation

	(1)	(2)	(3)
List EG:	APEC(54)	WTO(410)	EPP(106)
Log(Tariffs)	-6.831***	-6.544***	-6.788***
	(0.335)	(0.311)	(0.333)
Log(Tariffs)*EG	2.347** (1.154)	-0.638 $(0.735)$	-3.233* (1.774)
Log(Reg. Overlap)	0.265*** (0.0699)	0.221*** (0.0821)	0.259*** (0.0685)
Log(Reg Overlap)*EG	-0.303*** (0.112)	0.136 $(0.138)$	-0.429* (0.225)

Bilateral control variables are omitted in the table to save space

Robust standard errors in parentheses

\* p<0.1, \*\* p<0.05, \*\*\* p<0.01

### Conclusions

- Progress at liberalizing trade in EGs have been small
- Developing countries are not participating for multiple reasons
  - Current list on the table
  - Little access to new markets
  - Domestic markets too small to develop successfully an EG industry
- Tariffs are still a significant barrier especially for EPP list barrier
- Regulatory harmonization would increase bilateral trade
- Estimates for subsample of (LMICs + LICs) with others (see paper) show that import responses to tariff reductions across all groups would be largest in low-income groups.

Conclusions

Thank you.

- [1] Balineau, G. and J. de Melo (2013), 'Removing Barriers to Trade on Environmental Goods: An Appraisal', World Trade Review, 12, pp.693-718
- [2] Ederington Josh and Michele Ruta (2016), 'Non-tariff measures and the world trading system', Handbook of Commercial Policy, Elsevier, North-Holland, also World Bank PRWP 7661
- [3] Knebel, C and Peters, R. (2018) "Non-tariff measures and the impact of regulatory convergence in ASEAN." In: Non-tariff Measures in ASEAN, edited by Lili Yan Ing, Olivier Cadot, Ralf Peters. Jakarta: Economic Research Institute for ASEAN and East Asia.
- [4] Melo, J. de and J.-M. Solleder (2017) "Barriers to Trade in Environmental Goods: How Important they are and what should developing countries expect from their removal», FERDI WP234
- [5] Steenblik, R. and M. Gelo-Grosso (2011) 'Trade in Services related to climate change: an exploratory analysis', OECD

Barrier to trade on EG

Melo and Solleder

- Trade and Environment Working paper no. 2011/03, OECD, Paris
- [6] Wu, Mark (2014) 'Why Developing Countries won't negotiate: The case of the WTO Environmental Goods Agreement, Trade, Law and Development, 93,6(1), 94-180.
- [7] Zugravu-Soilita, N. (2018) 'Trade in Environmental Goods and Sustainable Development: What are we Learning from the transition economies' experience?', Environmental Economics and Policy Studies,