# The key challenges for the post 2015 agenda What new goals for 2015?

### Paris 15 February 2013 Giorgia Giovannetti Global Governance Programme, European University Institute, and University of Florence

# Where do we stand

**Overall but uneven success in MDGs; performances very different in different goals; deteriorated economic situation** 

- 2000: unprecedented commitment to end poverty
- Consensus: 147 governments, 189 countries on development efforts (overcome the lost decades)
- Multidimensional aspects of poverty emphasized
- High growth context

2013: risk of slow down of MDGs gains

- Aftermath of the economic and financial crisis
  - Gaps in development aid; Stable aid flows; in Spain, Greece...
  - Increasing inequality between/ within countries
  - Focus on efficiency of sum spent and performances
- Protectionism on the rise (?)
- Rising role of Brics (China) in international cooperation

# What was missing from MDGs?

- A non exhaustive ex post list includes:
- (Goals on) sustainable Development (SDGs) and climate change;
- Inequality, vulnerability and exclusion;
- Jobless growth and growth with low quality employment;
- Migration related targets (and urbanization) increasing global population;
- Tackling poverty in middle-income countries;
- Security, conflicts, fragile states related issues

# Question: Can all (some of) these issues be integrated into simple measurable objectives?

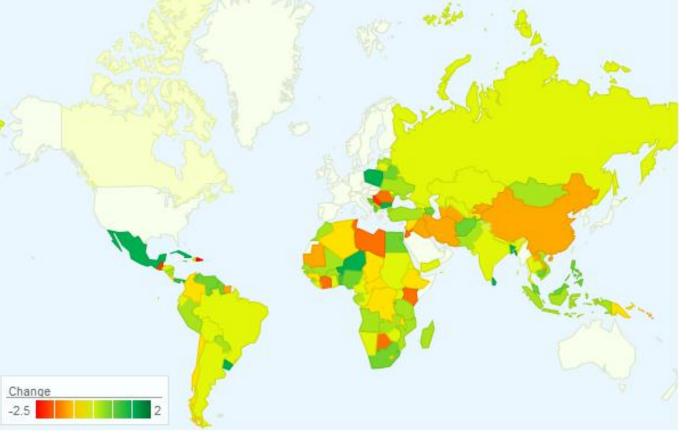
#### Difficult.

In all of the above, policy matters

### Furthermore,

- Financial and economic crises make donor countries more inward-looking
- New multilateralism in emerging economies
- I start with few data (the past) and insights (the future?)

# The crisis leaves a legacy: MDGs progress (regress-stability)



### 2010 - 2011

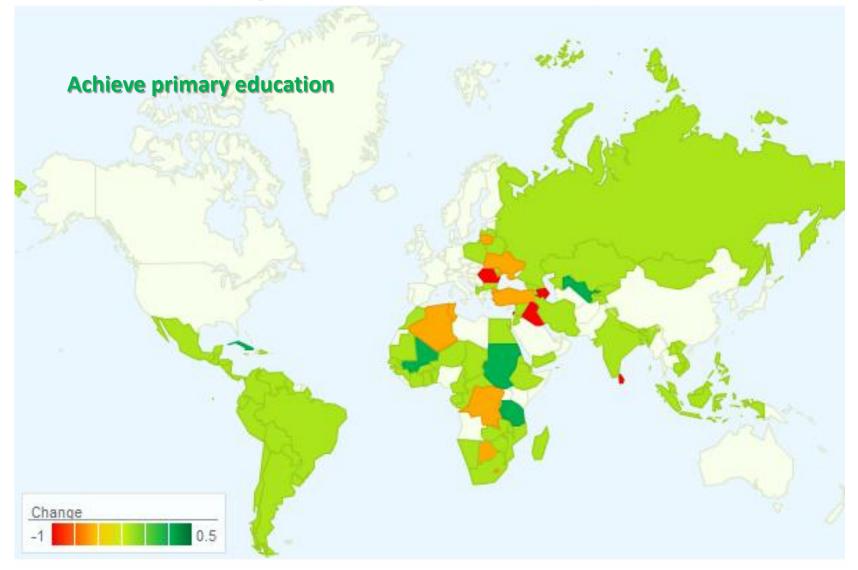
Significantly lower progress than before

2005-2011



Progress Off Target Some Progress On Target

# But progress in MDG2, education (even in 2010-2011)



## However, sometimes even the "good scenario" (meeting a goal) might not be enough.....

#### An example

- the universal primary education MDG2 met in nearly all countries. But....millions of students finish schooling without mastering basic literacy and numeracy. Schooling doesn't necessarily produce learning or education.
- Learning targets are important. Enrollment and completion goals are not enough: quality matters. Any education goal needs to focus on learning, not just outputs
- Several other examples like this one

## As an example, look at the Eurozone growth forecast for 2013 (World Economic Outlook, Oct. 2012)

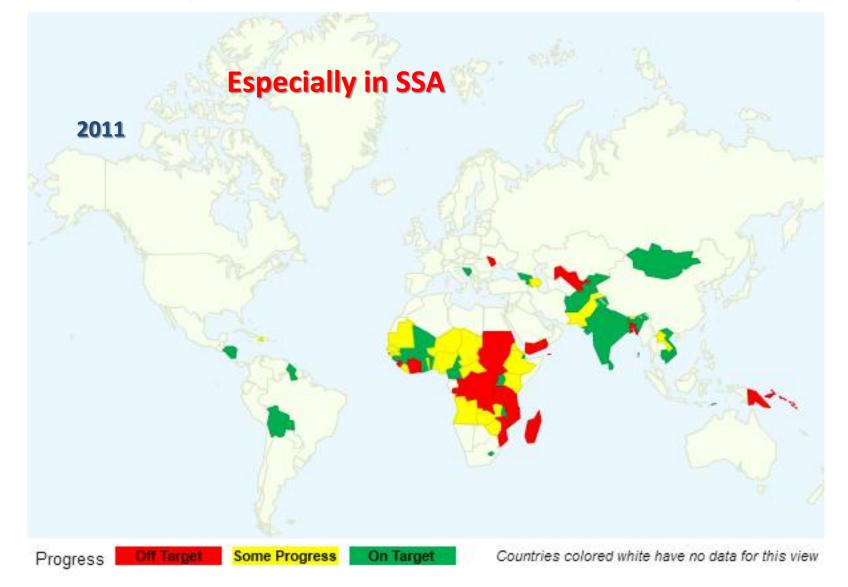


### and at Eurozone math & science performance (PISA 2009: Above & Below OECD avg.)



# Focus 2: little progress in MDG 7

Halve, by 2015, the Proportion of People Without Sustainable Access to Safe Drinking Water



## **Especially in the last year** low income countries, MDG 7, 2011/2010

Halve, by 2015, the Proportion of People Without Sustainable Access to Safe Drinking Water

Need for more attention to enviromental issues (related discussion on land grabbing)



Countries colored white have no data for this view

# Debate for post-2015 can be along two/three lines:

 Should effort be put in correcting flaws in composition and implementation? Should MDGs be renewed with an extended deadline?

#### minimal

- 2. Should MDGs be replaced by a new set of more inclusive goals?
  - Should we **forget about goals** altogether?
- 3. Should the debate focus on the relationship between goals, policies and socio economic achievements?

## (Good) metric is not enough... Policy matters

- It is important to answer several questions:
- To what extent if any- does setting goals trigger the appropriate policy (also for donors)?
- Are well targeted goals self full-filling?
- To what extent are functioning institutions, good governance, appropriate policies in recipients countries key for goals to be achieved? And ownership?
- Have some goals being achieved independently from policy (e.g. growth due to natural resources)?
- Are achieved goals sustainable in the long term?

# What did we learn from MDGs?

- Powerful mobilising tool, but resulted often in distorted policy
- The most interesting goals are the one where effective policy plays a key role in them being achieved (not those which can be achieved simply with growth)
- Strong focus on the social sectors, but inclusive growth, sustainability, good governance, etc. neglected
- Strong focus on aid, but lack of progress on donors' policy coherence
- Not yet a true global partnership, but often uneven
  'power' relationship (donor-recipient, despite adding MDG 8)
- Data quality is important, accountability is key

## Some key messages emerge...

- The Post 2015 framework is an opportunity to incorporate inclusive growth, environmental sustainability, equity issues, food security, peace, security, human rights .... Issue is HOW (specific targets?)
- Focus on specific needs of countries (and growing population)
- Both developed and developing countries need to be **accountable**
- Increasing role for both private and public partnership (again an accountability issue arises) Key roles for transparency and accountability;
- Not only fighting poverty, but enhancing resilience of vulnerable groups and countries (fragile)
- More difficult environment than at the start of XXI century.
- New goals should trigger a policy strategy not be confined to a (successful) narrative

# Concluding.....

- It is not much a question of deciding specific (different) goals but of understanding how policy making affects the results.
- A goal attained without an underlying policy (e.g. because of external, possibly unintended, circumstances) can be easily reversed if circumstances change
- If the aim is a LT development, it is key to think about the best policies, their interaction and trade offs. This entails a focus on developing partner ownership and accountability for all the actors involved (including international organizations)
- Goals should be set in the national context, not to be biased against countries with low starting points

# Thanks!