

#### Graduation, differentiation, and vulnerability

**Development Cooperation Forum** 

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**CDP** Secretariat

#### Background

United Nations Committee for Development Policy (CDP)

Subsidiary body of ECOSOC
24 independent experts

• Policy advice to ECOSOC



**Committee for Development Policy** 

#### INDEPENDENT EXPERTS THINKING AHEAD



Innovative and practical policy advice for a better world

CDP website: http://cdp.un.org

## CDP work on LDCs

#### • Reviews triennially the list of LDCs

- Recommends countries for inclusion and graduation
  - Core mandate of the CDP
  - Triennial reviews since 1991
- ECOSOC endorses the recommendations
- General Assembly takes note
- Developed and refines the criteria and procedures for identifying LDCs
  - Endorsed by ECOSOC and General Assembly
  - Current criteria confirmed in 2017
  - Multi-year work programme (2017-2020)
- Monitors graduating and graduated LDCs
- Analytical papers on LDCs

#### LDC criteria and indicators

LDCs are low-income countries suffering from the most severe structural impediments to **sustainable development**.



#### Human assets index (HAI)

- Percentage of population undernourished
- Under-five mortality rate
- Maternal mortality rate
- Gross secondary school enrolment ratio
- Adult literacy rate

#### Economic vulnerability index (EVI)

- Population
- Remoteness
- Merchandise export concentration
- Share of agriculture , forestry and fisheries in GDP
- Share of population in low elevated coastal zones
- Victims of natural disasters
- Instability of agriculture production
- Instability of exports of goods and services

### EVI

- Measures structural vulnerability to economic and environmental shocks
  - Name 'EVI' is slightly misleading
  - External trade shocks
  - Natural disasters
  - Permanent climate change shocks
  - Exclude purely policy-induced vulnerability
  - Refinements with equitable treatment over time

### Key experiences

- Going beyond GNI/GDP has clear benefits
- Vulnerability is complex, but critical for development and highly policy relevant
  - Best used in conjunction with other criteria
- Transparency and simplicity are important
- Potential conflict: Stability vs improvement
- Data availability remains major concern
  - LDCs and small States most difficult

### **Graduation** logic

- Binary logic:
  - Not adapted to the process of development
    - Apparent abrupt change in the country status
    - Development is continuous
  - Generates perverse incentives

Addressing the binary nature

### **Supporting Graduation**

- Supporting countries (through the UN system) in preparation of transition strategies
  - Integrated in their national development strategies
- Assuring that all development partners mainstream the smooth transition needs in their approaches and strategies
- Monitoring the process of graduating countries to avoid setbacks

#### Orderly phasing-out

 Extension of markets access preferences to enable graduated countries to adjust to the new conditions

 Phasing out LDC-specific Special and Differential Treatment in the WTO

 Avoiding abrupt reductions in official development aid provided to graduated countries, both from bilateral donors and from multilateral institutions

### Proposal: ODA and LDC criteria

- United Nations General Assembly call (A/RES/67/221):
  - Invites Development Partners to consider LDC indicators and criteria as part of their criteria for allocating ODA.
- Resolution based on suggestions by the CDP
  - Allows for better aligning ODA with needs
  - Avoids abrupt changes when countries graduate from LDC category

- Formula-based ODA allocation used mainly by multilateral donors
  - HAI and EVI can be integrated into formulas
- Most bilateral donors do not use formulas for allocating ODA
  - HAI and EVI could be part of criteria to select priority countries
- Indicators within HAI and EVI could also be useful for allocations within priority themes

#### Recent work by CDP

- Ongoing concern of losing international support measures (ISMs)
- Going beyond smooth transition
- Incentives package for continued support in development & progress towards SDGs
  - Different from smooth transition
  - Country specific
  - Demand driven
  - Production transformation focus

## Proposed category of countries facing extreme vulnerability to climate change and other environmental shocks

**Kiribati** 

Tuvalu

- Graduation of extremely vulnerable countries (such as Kiribati and Tuvalu) from the LDC category must not signal they no longer require special treatment
  - International support needs to better address specific challenges of countries extremely vulnerable to environmental shocks
- Proposed new category should entitle countries to receive support
   specifically targeting these vulnerabilities
- CDP stands ready to assist in creating category

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- Development of suitable criteria for identifying countries
- Analysis and design of support measures
- CDP can build on its comprehensive review of the LDC criteria and take work on improved assistance to graduating countries into account

## Thank you!

Additional information:

# CDP.UN.org www.un.org/ldcportal